SWG FAO Joint TCP: "Streamlining of agriculture and rural development policies of SEE countries for EU accession"



CEFTA Week 2014 Skopje, November 2014

Agricultural Policy and European Integration in the South Eastern Europe

- presentation of the FAO study - Edited by E.Erjavec, T.Volk, K. Mortensen

Boban Ilić, SWG general secretary



Focus of the study



1. How is the agriculture in SEE developed?

Key challenges for policy interventions

2. Main features of the agricultural policy?

- International classification of the budgetary transfers
- Cross- country comparison and benchmarking

3. Guidance for new policy orientation?

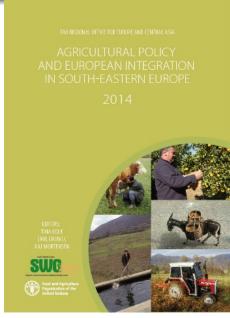
Development strategy – policy matrix

4. Additional targets/benefits:

- Knowledge transfer in modern agricultural policy
- Strengthening the policy analytical work and cooperation between agricultural economists and ministries of agriculture







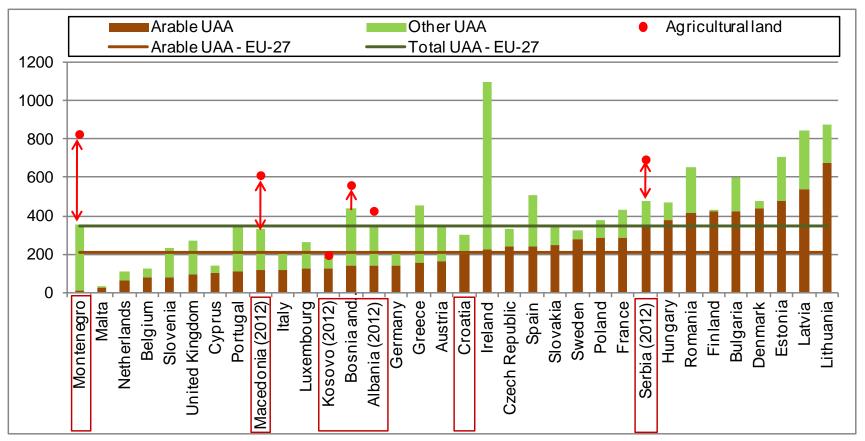
I. SOME RESULTS OF CROSS-COUNTRY ANALYSIS OF AGRICULTURE AND AGRICULTURAL POLICY



Land potential and use



Agricultural area per 1 000 populations (in ha), 2010, SEEs and EU



Source: EUROSTAT, SEEs Statistics

- Solid land potential, non used resources!
- Permanent pastures out of use...
- Significant share of less favoured areas



Price competitivness



Average producer prices of some important agricultural products (in EUR/t), 2010-2012 average, SEEs and EU

	AL	ВА	XK	MK	ME	RS	HR	EU max	EU min
Common wheat	260.4	187.9	233.3	219.2	:	164.3	177.5	225.5	166.3
Corn/Maize	258.1	195.2	270.0	209.8	:	160.7	171.4	221.2	162.8
Sunflower	:	:	:	:	:	367.0	377.3	420.0	353.3
Soya bean	:	388.0	:	:	:	377.3	370.9	395.0	327.4
Potatoes	220.2	260.8	303.3	303.6	:	231.0	190.4	471.4	118.4
Pepper	327.7	295.4	583.3	269.1	:	394.0	714.3	:	:
Tomatoes	337.4	235.6	610.0	434.9	:	521.0	747.2	747.6	262.1
Young cattle	:	1 762.0	2 143.3	1 086.7	:	1 752.7	1 907.3	2 359.3	1 032.8
Veal (calves)	:	2 633.1	:	1 674.2	:	2 577.7	2 769.6	:	:
Pigs	:	1 538.6	2 120.0	1 562.0	:	1 347.7	1 280.6	2 080.8	973.1
Lambs	:	2 190.9	2 320.0	2 523.8	:	1 830.7	4 151.3	:	:
Cow's milk	364.0	275.6	297.7	288.6	:	258.0	330.0	423.2	242.3

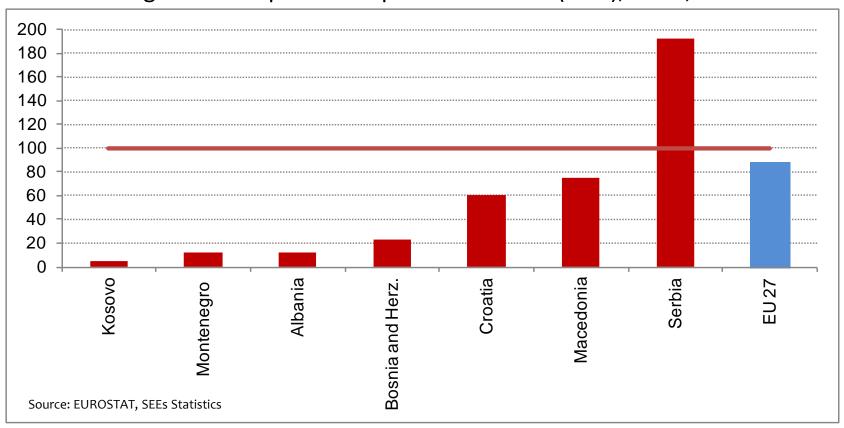
- Limited price competitivness
- Significant differences between countries (Serbia most competitive)
- ... and products (vegetable? more competitive)



Agro-food trade balance



Agro-food export-to-import cover ratio (in %), 2012, SEEs



Except Serbia, unfavourable trade balance

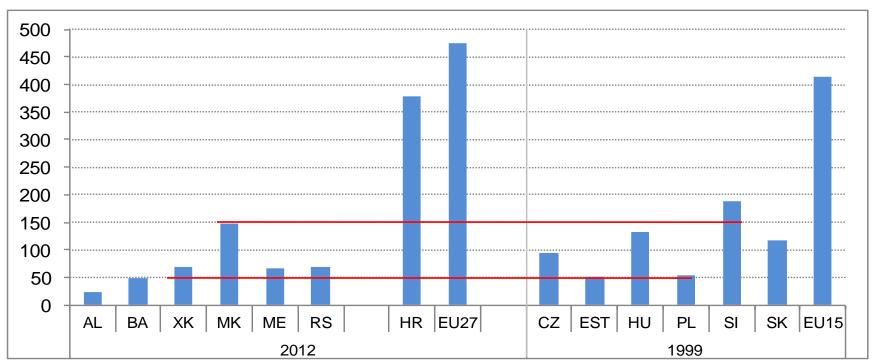


Budgetary support to agriculture



Total budgetary support to agriculture (EUR/ha UAA)

Some new Member States 5 years before accession



Note: Export subsidies not included

Source: National APM databases, OECD PSE/CSE database, EU Commission

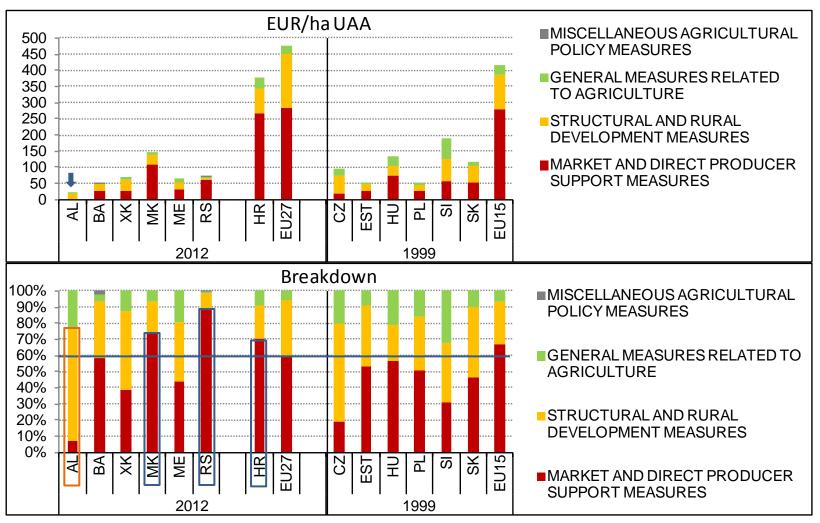
- Limited budgetary support to agriculture (except HR and MK)
- Situation similar as 5 years before the accession for NMS.
- Efficiency of support?



Structure of support



Total budgetary support to agriculture by policy pillars



Note: Export subsidies not included

Source: National APM databases, OECD PSE/CSE database, EU Commission

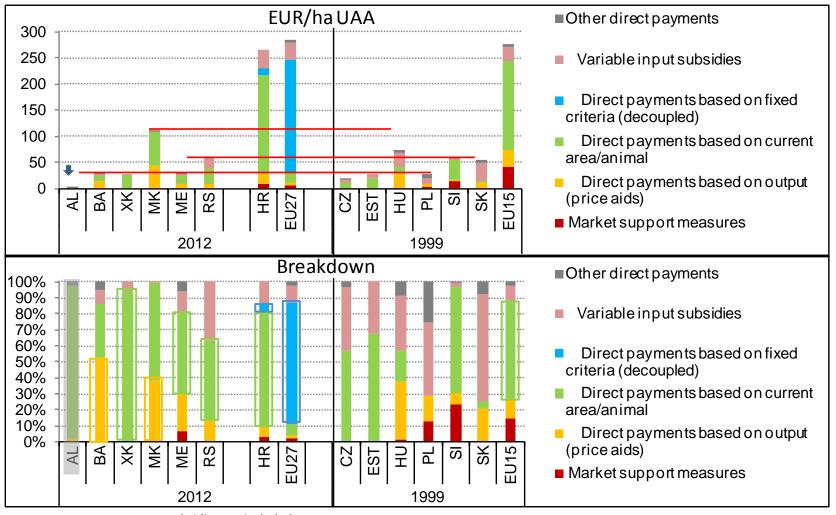
Differences between the countries. Production oriented support prevails.



Direct producer support



Market and direct producer support by group of measures

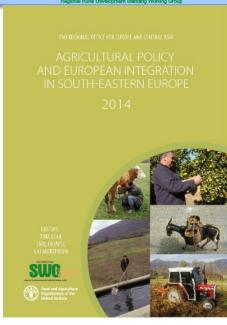


Note: Export subsidies not included

Source: National APM databases, OECD PSE/CSE database, EU Commission







II. SEE AGRICULTURAL POLICY CHALLENGES, GAPS AND ROAD MAP



SEE agriculture - 11 challenges



- 1. Natural constraints and unused land potentials
- 2. Human and capital factor limitations
- 3. Land fragmentation and bimodal farm structures
- 4. Low productivity and technological gaps
- 5. Low concentration and specialisation of production
- 6. Relatively poor production performance
- 7. Weak agro business
- 8. Poor horizontal and vertical integration
- 9. Low price and quality competitiveness
- 10. Foreign trade dependency
- 11. Depopulation, weak social situation and presence of rural poverty



Guidance for policy reforms



Concept:

- Development-oriented policy
- with CAP as benchmark to address the key policy targets
- Elaboration of the road map for gradual adaptation to the CAP:
 - Domestic producers should have similar market conditions
 - The best way to modernise the agro-food sector
 - Detailed plan for each type of existing national and CAP measures profile
- Policy matrix (first guidance for future reforms in SEE)

Reform	priorities/
Targets	

Operational objectives

Measures



Reform priorities/ targets



	Targets
a.	Improvement of the general framework conditions
b.	Land reforms
C.	Income improvements and stabilization
d.	Innovation and efficient knowledge transfer
e.	Modernization of agriculture and agro-food sectors
f.	Better horizontal and vertical integration of producers and processors
g.	More efficient use and protection of natural resources
h.	Rural poverty elimination and small farmers issues
i.	A more territorially balanced approach



Some elements of the road map



Direct payments and market price policy:

- Design and selection of DP measures
 - limitation of the number of direct payments
 - no new introduction of non-CAP measures
 - gradual abolishing of support for sectors not CAP supported
 - gradual introduction of CAP like area/head payments
 - still coupled and supportive for agriculture (necessary preparation)
 - easily switched into decoupled policy
 - good basis for up-grading of implementation capacity
 - fair approach to all producers
 - introduction of support for producer groups

Implementation of DP

- gradual implementing of CAP adjusted control/administrative tools and institutions
- Market policy
 - Introduction of risk management measures



Some elements of the road map SW



Rural development policy:

- Attention to this policy!
- Support for modernization of agro-food sectors
 - targeted farm investment
 - technological transfers
 - land reforms support
 - investment in the agro-food supply chains
- Environmental and LFA support
 - Strong attention to LFA support
 - Growing agro-environmental focus
- Rural poverty policy
 - small farms support

General services:

Attention to the establishment of efficient AKIS